

Report of Strategy and Commissioning

Report to Ian Cameron, Director of Public Health

Date: March 2017

Subject: Capital Development of Supported Living Services, funded through Public Health England Capital Grant Programme

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

1. Public Health England operate a capital grants programme aimed at supporting the development of infrastructure required to achieve positive outcomes for individuals requiring treatment for drug misuse. Holgate House, a provider of residential rehabilitation services has been successful in their grant application for £377,500 and Leeds City Council has agreed to hold these funds on behalf of Public Health England until the organisation is in a position to deliver the objectives of their project.
2. Holgate House will use the capital funding to extend their existing building which will increase the capacity to offer purchase or refurbish a building from which they will develop residential rehabilitation services.
3. The development of such provision is a key priority within the City's Drug and Alcohol Strategy and the project has the support of commissioners in Public Health and Adult Social Care.

4. Leeds City Council is to act as host authority on behalf of Public Health England. As such there are no budgetary implications.

Recommendations

The Director of Public Health is recommended to:

- Give approval to the injection of £377,500 into the Capital Programme
- Give authority to spend the same £377,500 so that Holgate House is able to progress with their plans to develop residential drug rehabilitation services.
- Note that Holgate House is responsible for meeting the requirements of their Public Health England capital grant.
- Note that this decision will not create any additional requirements for capital or revenue investment by Leeds City Council.

1 Purpose of this report

- 1.1 To seek approval for an injection of £377,500 into the Capital Programme
- 1.2 To request authority to spend £377,500 from the Capital Programme

2 Background information

- 2.1 Public Health England coordinated a national programme of capital investment in drugs and alcohol recovery services for 2015-16. The investment supports the government's focus on recovery-oriented treatment services and follows allocations by the former National Treatment Agency to the substance misuse sector in previous years. £10m was available for 2016-17.
- 2.2 Bids for funding were sought from service providers, supported by their host local authority. Bids were required to demonstrate that funding would be used to encourage the growth and effectiveness of recovery-oriented drug or alcohol treatment services.
- 2.3 Expressions of interest were submitted from community-based or residential drug or alcohol adult recovery services. Successful bids were required to demonstrate that they are needs-led and contribute towards delivering successful recovery outcomes.
- 2.4 Funding was allocated to the host local authority and the local authority has agreed to hold the funds on behalf of the successful service provider.
- 2.5 Holgate House, supported by Leeds City Council, were successful in applying for funding to develop an extended residential drug rehab service.

3 Main issues

- 3.1 **Design Proposals and Full Scheme Description.**

- 3.2 Holgate House is both a registered charity and a company limited by guarantee, and was established in 1985. Their Vision is to: share in creating a world in which people and communities thrive and flourish irrespective of circumstances.
- 3.3 Holgate House proposal is to purchase and develop two 3-4 bedroom houses in East Lancashire to enable delivery of post-residential rehabilitation recovery focused supported living that will facilitate the transition to independent community living.
- 3.4 The supported living accommodation will be aimed at clients who have completed an initial 3-6 months in their 12 step recovery residential rehabilitation programme who choose to move on to abstinence based supported living accommodation to sustain and build on their recovery before returning to their home area. Supported living will promote self-care and independence within a supportive and safe peer based community living environment. Depending on personal circumstances they anticipate client's length of stay to be 6-12 months.
- 3.5 Clients moving to their supported living accommodation will continue to be provided with named key worker support in the community and encouraged at least initially to attend their structured day care service. In addition named key workers will support individuals develop daily living skills and encourage clients maintaining engagement with NA/AA and other local peer support networks, sports and leisure activities and engagement with the local community. Clients will be encouraged to consider part time employment, volunteer opportunities and enrolment at college or university.
- 3.6 Their structured day programme is offered as an aftercare adjunct to residential rehabilitation and provides opportunities for individuals to consolidate their recovery and maintain support with staff and peer assistance.
- 3.7 Holgate House Director has extensive experience of project managing building refurbishment programmes and will supervise this project. Our track record for commitment and experience of delivering capital projects to standards and schedules includes our successful 2012/13 PHE capital grant that enabled refurbishment of outbuildings to create 10 additional residential rehabilitation beds.
- 3.8 Immediately funding is approved Holgate House Ltd will begin the process of finding suitable residential properties. Holgate House Directors and senior management team live in the local area and are cognisant of the locality property market values and availability. They are confident that 2 suitable properties within the outlined budget price range can be readily sourced in the local area. Their company solicitors will expedite conveyancing.
- 3.9 They are confident that full refurbishment of 2 properties can be achieved within the timescales and budget outlined. Simultaneous property development will afford economies of scale and negotiating competitive pricing by contractors and suppliers. For this project we will work with our own architects and approved contractors to fully refurbish properties to a high standard of accommodation facilities and equipment that will meet the needs of clients, and all buildings and regulatory requirements.
- 3.10 Holgate House will purchase good quality furniture, soft furnishings, equipment and homely items. They have procurement experience and use an extensive range of suppliers to ensure good quality items, competitive pricing and value for money.

- 3.11 They anticipate the accommodation will be ready for clients to occupy from December 2016.
- 3.12 Holgate House will liaise closely with Leeds City Council commissioning team throughout the project to appraise of progress.
- 3.13 Prior to operational readiness we will inform all commissioning teams that contract with us to inform them of the facility and benefits to clients.
- 3.14 This capital investment will be used for the renovation and refurbishment of suitable premises to a turnkey state, ready to take referrals from Leeds and other local authorities.
- 3.15 All purchasing, refurbishment and tendering responsibilities lie with Holgate House, and does not apply to Leeds City Council as we are acting on behalf of Public Health England.
- 3.16 The role of Leeds City Council is to hold the money that has been allocated by Public Health England and to pay this money across to the successful applicant (Holgate House in this case). The money is only transferred to Holgate House once officers within Adult Social Care working age adults commissioning team are happy that the proposal is in line with that that submitted to Public Health England.

4 Corporate Considerations

4.1 Consultation and Engagement

- 4.1.1 The provision of local services as described in their bid aligns well to the priorities of the Leeds Drug and Alcohol Strategy and the strategy was widely consulted on.

4.2 Equality and Diversity / Cohesion and Integration

- 4.2.1 Equality screening is not required by LCC for this project as it has been agreed by Public Health England. Leeds City Council is acting as host for the funding for the project.

4.3 Council policies and City Priorities

- 4.3.1 The project was agreed by Public Health England, and meets their ambitions and priorities.
- 4.3.2 The project will enhance and compliment the treatment and recovery services being provided by the Forward Leeds consortium and it is supporting the Drug and Alcohol Strategy for the city.

4.4 Resources and value for money

- 4.4.1 The project will cost ££377,500, which has been assessed as showing value for money by Public Health England. All capital funding is provided by Public Health England and as such there are no budgetary implications for Leeds City Council.

Capital funding and cash flow

Funding Approval :	Capital Section Reference Number :-					
Previous total Authority to Spend on this scheme	TOTAL	TO MARCH 2016	FORECAST			
	£000's	£000's	2016/17	2017/18	2018/19	2020on
			£000's	£000's	£000's	£000's
LAND (1)	0.0	0.0				
CONSTRUCTION (3)	0.0	0.0				
FURN & EQPT (5)	0.0	0.0				
DESIGN FEES (6)	0.0	0.0				
OTHER COSTS (7)	0.0	0.0				
TOTALS	0.0	0.0	0.0	0.0	0.0	0.0
Authority to Spend required for this Approval	TOTAL	TO MARCH 2016	FORECAST			
	£000's	£000's	2016/17	2017/18	2018/19	2020on
			£000's	£000's	£000's	£000's
LAND (1)	377.5	0.0	377.5			
CONSTRUCTION (3)	0.0	0.0				
FURN & EQPT (5)	0.0	0.0				
DESIGN FEES (6)	0.0	0.0				
OTHER COSTS (7)	0.0	0.0				
TOTALS	377.5	0.0	377.5	0.0	0.0	0.0
Total overall Funding (As per latest Capital Programme)	TOTAL	TO MARCH 2016	FORECAST			
	£000's	£000's	2016/17	2017/18	2018/19	2020on
			£000's	£000's	£000's	£000's
PHE Grant	377.5		377.5			
Total Funding	377.5	0.0	377.5	0.0	0.0	0.0
Balance / Shortfall =	0.0	0.0	0.0	0.0	0.0	0.0

4.5 Legal Implications, Access to Information and Call In

4.5.1 The funds have been received by Leeds City Council.

4.5.2 This decision is eligible for call in.

4.6 Risk Management

4.6.1 Holgate House is required to notify the Council if there is any risk to the project not being completed by 31st March 2017, so that approval by Public Health England can be sought to extend the project if necessary.

4.6.2 Risk Assessments will be carried out by Holgate House where necessary.

5 Conclusions

5.1 This report is asking for an injection of £377,500 into the Capital Programme, and requesting authority to spend £377,500 so that Holgate House is able to use the capital funding to purchase and develop two 3-4 bedroom houses in East Lancashire. This will enable the delivery of post-residential rehabilitation recovery focused supported living that will facilitate the transition to independent community living as described in Holgate House's application to the Public Health England capital funding programme.

5.2 Leeds City Council is to act as host authority on behalf of Public Health England, and as such there are no budgetary implications.

6 Recommendations

The Director of Public Health is recommended to:

- Give approval to the injection of £377,500 into the Capital Programme

- Give authority to spend the same £377,500 so that Holgate House is able to progress with their plans.
- Note that Holgate House is responsible for meeting the requirements of their Public Health England capital grant.
- Note that this decision will not create any additional requirements for capital or revenue investment by Leeds City Council.

7 **Background documents**¹

None.

¹ The background documents listed in this section are available for download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.